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8 **UNITED STATES DISTRICT COURT**  
9 **SOUTHERN DISTRICT OF CALIFORNIA**  
10

11 ANDREANA JAPPA,

12 Plaintiff,

13 vs.

14 STATE OF CALIFORNIA;  
15 CALIFORNIA DEPARTMENT OF  
16 CORRECTIONS AND  
17 REHABILITATION; DAVID  
18 CAVENDAR; ROBERT J.  
19 HERNANDEZ; JOHN MARTIN;  
20 DAVID COOK; ROBERT EDWARDS;  
21 MARDELOUIS HAWTHORNE; and  
22 DOES 1-X.,

23 Defendants.

CASE NO. 08cv1813 WQH (POR)

**ORDER**

24 HAYES, Judge:

25 The matter before the Court is the Motion to Dismiss (Doc. # 4).

26 **Background**

27 On October 6, 2008, Plaintiff initiated this action by filing the Complaint (Doc. # 1).  
28 The Complaint alleges that Plaintiff “was an employee of Defendants California Department  
of Corrections and State of California,” and is “currently on disability leave.” *Complaint*, ¶  
1. The Complaint alleges that California Department of Corrections (“CDC”) is an agency of  
the State of California (“State”). The Complaint alleges that Defendants David Cavendar,  
Robert J. Hernandez, John Martin, David Cook, Mardelouis Hawthorne, and Robert Edwards  
were agents of the State and CDC at all relevant times.

1 The Complaint alleges that on May 30, 2005, a CDC employee offered Plaintiff  
2 employment as an electronics technician at CDC's RJ Donovan Correctional Facility  
3 ("Donovan"). The Complaint alleges:

4 On or about June 10, 2005, Plaintiff and Defendant CDC, through it[s] agent  
5 Cavendar, entered into an oral agreement, in which Plaintiff agreed to accept  
6 employment as an electronics technician for CDC at its RJ Donovan  
7 Correctional Facility. In exchange for this, CDC agreed to pay her a gross  
8 monthly salary of \$3,375.00, and additionally pay her a one-time payment of  
9 \$3,500.00 for personal property moving expenses after arrival at Donovan, plus  
10 reimburse her the actual costs of her trip from Florida to San Diego County. The  
11 last payments were due upon presentation of certain receipts by Plaintiff.

12 *Id.*, ¶ 9.

13 The Complaint alleges that on June 27, 2005, Plaintiff began working at Donovan. The  
14 Complaint alleges that Plaintiff made several unsuccessful attempts to obtain reimbursement  
15 for her actual travel costs and for the \$3,500.00 promised moving expenses. The Complaint  
16 alleges:

17 From July 2005 to May 2006, Plaintiff was in constant communication with  
18 CDC's employees, regarding her relocation claims. She was referred from one  
19 bureaucrat to another, and kept submitting all requested documentation. The  
20 employees kept telling her that her request is being processed at various levels  
21 of authority.

22 *Id.*, ¶ 13. The Complaint alleges that in August 2005, "Plaintiff requested assistance from her  
23 union representative in speeding up her receipt of the money promised," and that the union  
24 representative "informed her that this is not within the union's jurisdiction." *Id.*, ¶ 14. The  
25 Complaint alleges that in May 2006, Defendant Hawthorne told Plaintiff that the State and  
26 CDC would pay Plaintiff \$1,000.00, and "also falsely told her a check in that amount was 'in  
27 the mail.'" *Id.*, ¶ 15. The Complaint alleges that on or about November 29, 2006, "Plaintiff  
28 filed a claim in the amount of \$30,000.00 against [CDC] with the Victim Compensation and  
Government Claims Board," and that on or about December 14, 2007, "the Board denied  
Plaintiff's claim, exhausting Plaintiff's administrative remedies." *Id.*, ¶ 18. The Complaint  
alleges that on or about December 19, 2008, the Board issued Plaintiff a right-to-sue letter.  
*Id.*, ¶ 19.

1 The Complaint alleges that “Plaintiff’s contract with CDC required her only to work  
2 as a[n] electronics technician,” which “involves working above-ground with only [] low-  
3 voltage lines and devices.” *Id.*, ¶ 20. The Complaint alleges that Plaintiff was required,  
4 however, to work with high-voltage lines and devices and to work in man holes. The  
5 Complaint alleges that Plaintiff performed this work, and that “Plaintiff never received any  
6 additional compensation for this out-of-class work.” *Id.*, ¶ 21. The Complaint alleges that  
7 working with high voltage lines and devices constitutes work as an electrician, “which is a  
8 separate, higher-paid employee class under the CDC’s collective bargaining agreement.” *Id.*,  
9 ¶ 23. The Complaint alleges that Plaintiff was also required to work “solely as a visitor  
10 escort,” and that “Plaintiff never received any additional compensation for this out-of-class  
11 work.” *Id.*, ¶ 22.

12 The Complaint alleges that Plaintiff filed a charge of discrimination with the California  
13 Department of Fair Employment and Housing (“DFEH”). The Complaint alleges that on or  
14 about July 3, 2007, “DFEH issued to Plaintiff a right to bring a civil action based on this  
15 charge.” *Id.*, ¶ 85. The Complaint alleges that “Plaintiff presented a charge of discrimination  
16 to the US Equal Employment Opportunity Commission (‘EEOC’). Plaintiff is uncertain as to  
17 the current status of the EEOC’s investigation of this charge.” *Id.*, ¶ 92.

18 The Complaint alleges the following causes of action: (1) breach of contract, against  
19 State, CDC, Cavendar and Hernandez; (2) breach of contract against State, CDC and Edwards;  
20 (3) breach of contract, against State, CDC, Martin and Cook; (4) fraud and deceit by  
21 intentional misrepresentation, against State, CDC and Cavendar; (5) fraud and deceit by  
22 intentional misrepresentation, against State, CDC and Hawthorne; (6) failure to pay wages in  
23 violation of section 203 of the California Labor Code, against State and CDC; (7) wage rate  
24 discrimination in violation of section 1197.5 of the California Labor Code, against State and  
25 CDC; (8) gender discrimination, in violation of the California’s Fair Employment and Housing  
26 Act, section 12940 of the California Government Code (“FEHA”), against State and CDC; (9)  
27 gender discrimination, in violation of Title VII of the Civil Rights Act of 1964, 42 U.S.C.  
28 section 2000e, *et seq.* (“Title VII”), against State and CDC; and (10) violation of the federal

1 Equal Pay Act, 29 U.S.C. section 206(d), against State and CDC.

2 On October 14, 2008, Defendants filed the Motion to Dismiss. Defendants move to  
3 dismiss the entire Complaint on grounds that none of the causes of action state a claim upon  
4 which relief may be granted. Defendants request that the Court dismiss the Complaint with  
5 prejudice and without leave to amend on grounds that Plaintiff can allege no set of facts that  
6 would warrant relief. On November 3, 2008, Plaintiff filed a Response in Opposition to the  
7 Motion to Dismiss (Doc. # 5). Plaintiff opposes the Motion to Dismiss on grounds that the  
8 Complaint states a claim with respect to each cause of action. Plaintiff opposes dismissal with  
9 prejudice, and requests leave to amend in the event that the Court grants the Motion to  
10 Dismiss. On November 10, 2008, Defendants filed a Reply (Doc. # 7).

### 11 **Standard of Review**

12 A motion to dismiss under Rule 12(b)(6) of the Federal Rules of Civil Procedure tests  
13 the legal sufficiency of the pleadings. *See De La Cruz v. Tormey*, 582 F.2d 45, 48 (9th Cir.  
14 1978). A complaint may be dismissed for failure to state a claim under Rule 12(b)(6) where  
15 the factual allegations do not raise the right to relief above the speculative level. *See Bell*  
16 *Atlantic v. Twombly*, 127 S. Ct. 1955, 1965 (2007). Conversely, a complaint may not be  
17 dismissed for failure to state a claim where the allegations plausibly show that the pleader is  
18 entitled to relief. *See id.* (citing Fed R. Civ. P. 8(a)(2)). In ruling on a motion pursuant to Rule  
19 12(b)(6), a court must construe the pleadings in the light most favorable to the plaintiff, and  
20 must accept as true all material allegations in the complaint, as well as any reasonable  
21 inferences to be drawn therefrom. *See Broam v. Bogan*, 320 F.3d 1023, 1028 (9th Cir. 2003);  
22 *see also Chang v. Chen*, 80 F.3d 1293 (9th Cir. 1996).

23 In deciding a motion to dismiss pursuant to Rule 12(b)(6), “courts generally consider  
24 only the allegations contained in the complaint, exhibits attached to the complaint and matters  
25 of public record.” *Pension Benefit Guar. Corp. v. White Consol. Indus.*, 998 F.2d 1192, 1196  
26 (9th Cir. 1993). However, “a court may consider an undisputedly authentic document that a  
27 defendant attaches as an exhibit to a motion to dismiss if the plaintiff’s claims are based on the  
28 document.” *Id.*

**Analysis**

**I. First, Second and Third Claims for Breach of Contract**

**A. Claims Based on Oral Contract**

Defendants assert that in California, the terms and conditions of employment of a public employee are fixed by statute, and not by contract. Defendants assert that causes of action based on the existence of an employment contract are subject to dismissal because “there can be no employment contract between a public entity and an employee.” *Mot. to Dismiss*, p. 8. Defendants contend that the Complaint’s first, second and third claims for breach of contract fail “because the employee relationship between Plaintiff and [CDC] is governed by statute, not contract.” *Id.*

Plaintiff contends that Defendants “have failed to indicate which statute governs the amounts owed to Plaintiff, in lieu of her contract.” *Opposition*, p. 2. Plaintiff contends that Defendants “are misinterpreting the rulings in these cases far beyond their scope” because the cases relied on by Defendants “deal with unlawful termination of a state employee based on an explicit or alleged ‘employment contract.’” *Id.* at 2-3. Plaintiff contends that in this case, “Plaintiff does not allege that there was a ‘contract of employment’, i.e., a contract offering employment for a specific period, only that she was employed, and she had a contract with her employer as to how much she would be paid while working.” *Id.* at 3.

In California, the terms and conditions of public employment are fixed by statute, not by contract. *Miller v. California*, 18 Cal. 3d 808, 813 (1977). A public employee cannot state a cause of action against its employer for breach of contract. *Id.*; *see also Shoemaker v. Myers*, 52 Cal. 3d 1, 23-24 (1990). The statutory provisions control the terms and conditions of public employment and “cannot be circumvented by purported contracts in conflict therewith.” *Miller*, 18 Cal. 3d at 813. The bar to contractual claims by government employees applies to claims based on alleged failure to pay compensation. *Kim v. Regents of Univ. of Calif.*, 80 Cal. App. 4th 160, 164, 166 (2000) (plaintiff may not assert contractual rights to overtime payment).

1 The first cause of action alleges that Defendants breached an oral contract with Plaintiff  
 2 by failing to pay Plaintiff's relocation expenses. The second and third causes of action allege  
 3 that Plaintiff's employment agreement incorporates the terms of CDC's collective bargaining  
 4 agreement, and that Defendants breached these terms of Plaintiff's employment agreement by  
 5 failing to pay Plaintiff a higher rate of pay for out-of-class work assignments. California law  
 6 is clear that claims brought by an public employee against her employer based on breach of  
 7 contract cannot stand. Plaintiff seeks to recover on grounds that Defendants breached an oral  
 8 agreement with Plaintiff whereby Plaintiff would be paid for her relocation expenses and  
 9 actual travel, and would be paid for out-of-class work. However, Plaintiff, as a public  
 10 employee, is barred from asserting these contractual claims against Defendants, Plaintiff's  
 11 public employer and its agents. The Court dismisses the first, second and third causes of action  
 12 insofar as Plaintiff seeks to recover on a theory of breach of contract against Defendants.

13 B. Claims Based on Collective Bargaining Agreement

14 Defendants assert that the requirement of exhaustion of administrative remedies applies  
 15 when an aggrieved party has an administrative remedy under the terms of a grievance  
 16 procedure established by a collective bargaining agreement. Defendants contend that the  
 17 CDC's collective bargaining agreement provides a mandatory grievance procedure, and that  
 18 Plaintiff has not alleged any facts demonstrating that she followed or attempted to follow any  
 19 of the grievance procedures set forth by the collective bargaining agreement. Defendants  
 20 contend that "[e]ven if Plaintiff were able to assert a claim for breach of contract based on an  
 21 alleged breach of the collective bargaining agreement, her claim would fail because she has  
 22 not exhausted the administrative remedies set forth in the agreement." *Mot. to Dismiss*, p. 9.

23 Plaintiff contends that the collective bargaining agreement does not bar suit because  
 24 "Plaintiff did attempt to pursue a grievance procedure with the union, but was informed by the  
 25 union representative, who is also an employee of [CDC], that this was not their responsibility."  
 26 *Opposition*, p. 3. Plaintiff contends that Defendants also "provide no evidence why they  
 27  
 28

1 believe [the CDC's grievance procedure] is mandatory in this case." *Id.* at 3-4.<sup>1</sup>

2 Under the doctrine of exhaustion of administrative remedies, public entities "must be  
3 given the opportunity to reach a reasoned and final conclusion on each and every issue upon  
4 which they have jurisdiction to act and before those issues are raised in a judicial forum."  
5 *Sierra Club v. San Joaquin Local Agency Formulation Committee*, 21 Cal. 4th 489, 495  
6 (1999). The burden of demonstrating exhaustion is on the plaintiff. *Campbell v. Regents of*  
7 *Univ. of Calif.*, 35 Cal. 4th 311, 321-322 (2005). The exhaustion requirement applies when  
8 the aggrieved party has an administrative remedy under the terms of a grievance procedure  
9 established by a collective bargaining agreement. *Johnson v. Hydraulic Research & Mfg. Co.*,  
10 70 Cal. App. 3d 675, 679 (1977).

11 CDC's collective bargaining agreement, attached to the Motion to Dismiss, provided  
12 a mandatory grievance procedure for any "dispute of one or more employees . . . and the State  
13 involving the interpretation, application or enforcement of the provisions of this Agreement,  
14 or involving a law, policy or procedure concerning employment-related matters not covered  
15 in this Agreement and not under the jurisdiction of the State Personnel Board." *Mot. to*  
16 *Dismiss*, Exhibit 1, Article 14.2.A, p. 95. The first step towards satisfying the grievance  
17 procedure requires that an aggrieved employee discuss the issue with her supervisor. *Id.*,  
18 Article 18.2.B.1. Formal grievances must be filed no later than 15 days after the event or  
19 circumstances giving rise to the grievance, or after the employee should have acquired  
20 knowledge of the event or circumstances. *Id.*, Article 14.5.A, p. 96. The collective bargaining  
21 agreement provides specific grievance procedures for out-of-class grievances. *Id.*, Article  
22 18.2A.4, p. 118; 18.2.B., p. 119.

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26 <sup>1</sup> Plaintiff also contends that Defendants erroneously rely on the collective bargaining  
27 agreement effective for 2000-2004 because Plaintiff's employment did not commence until June 2005.  
28 Defendants respond that the 2000-2004 collective bargaining agreement remained in effect until the  
subsequent collective bargaining agreement became effective July 1, 2006. Plaintiff does not dispute  
the correctness of Defendants' response, and acknowledges in her opposition that the subsequent  
collective bargaining agreement was not effective until 2006.



1 Plaintiff does not allege that she exhausted the grievance procedures provided for by  
2 the CDC's collective bargaining agreement. The Complaint alleges that Plaintiff requested  
3 assistance from her union representative in speeding up her receipt of money for her moving  
4 expenses, but was informed that this was not within the union's jurisdiction; that she presented  
5 a government claim to the Victim Compensation Board and Government Claims Board on  
6 November 26, 2006; and that she filed a charge of discrimination with the DFEH. However,  
7 contacting a union representative, presenting a government claim to the Victim Compensation  
8 Board or filing a charge of discrimination with the DFEH are not steps set forth in the  
9 grievance procedure provided for by the CDC's collective bargaining agreement. Plaintiff  
10 does not allege that she discussed her grievance with respect to payment of her moving  
11 expenses with her supervisor, or that she filed a formal written grievance within 15 days of the  
12 event or circumstance giving rise to her grievance. The Complaint asserts no allegations that  
13 Plaintiff attempted to exhaust her administrative remedies by acting pursuant to the grievance  
14 procedure provided for in the CDC collective bargaining agreement. The Court concludes that  
15 Plaintiff has failed to satisfy her burden of demonstrating that she exhausted her administrative  
16 remedies under the terms of a grievance procedure established by the CDC's collective  
17 bargaining agreement. The Court dismisses the first, second and third causes of action insofar  
18 as they seek recover for breach of the CDC's collective bargaining agreement.

19 **II. Fourth and Fifth Causes of Action for Fraud and Deceit by Intentional**  
20 **Misrepresentation**

21 Defendants assert that the Tort Claims Act, section 815 of the California Government  
22 Code, bars common law tort claims against state agencies, such that any public entity tort  
23 liability must be based on statute. Defendants assert that a "plaintiff asserting a tort cause of  
24 action against a public entity must plead that cause of action with particularity, and every fact  
25 essential to the existence of statutory liability must be pleaded." *Mot. to Dismiss*, p. 13  
26 (internal quotations omitted). Defendants contend that the fourth and fifth causes of action fail  
27 to state a claim because "Plaintiff has failed to allege any statute that would allow her to bring  
28 such [] common law tort claims against a state agency." *Id.*



1 Defendants further contend that the State and CDC are immune from liability pursuant  
2 to California Government Code section 818.8, which provides absolute immunity to a public  
3 entity for a misrepresentation by its employee, whether the misrepresentation be intentional  
4 or negligent. Defendants contend that the individual Defendants are immune from liability  
5 pursuant to California Government Code section 822.2, which provides that public employees  
6 are immune from personal liability for negligent and intentional misrepresentations unless they  
7 are motivated by corruption or actual malice. Defendants contend that Plaintiff's  
8 misrepresentation claims against Cavendar and Hawthorne cannot stand because Plaintiff has  
9 failed to allege that they were motivated by corruption or actual malice.

10 Plaintiff contends that her fraud claims "should not be barred" by section 815 of the  
11 California Government Code, because "Plaintiff has pled all the elements of statutory fraud  
12 as defined by Civ. C. 1572." *Opposition*, p. 4. Plaintiff also contends that she "has pled that  
13 [Defendants] are guilty of not just misrepresentation, but actual fraud, so the immunity  
14 provision clearly does not apply." *Id.* at 5.

15 Pursuant to section 815(a) of the California Government Code, except as otherwise  
16 provided by statute, "[a] public entity is not liable for an injury, whether such injury arises out  
17 of an act or omission of the public entity or a public employee or any other person." Cal. Gov.  
18 Code § 815(a); *see Davis v. City of Pasadena*, 42 Cal. App. 4th 701, 703 (1996) ("[p]ublic  
19 entities have liability for injury only when that liability has been assumed by statute").  
20 Furthermore, "[a] public entity is not liable for an injury caused by misrepresentation by an  
21 employee of the public entity, whether or not such misrepresentation be negligent or  
22 intentional." Cal. Gov. Code § 818.1. The immunity of a public entity for misrepresentations  
23 by its employee is absolute. *Masters v. San Bernardino County Emps. Retirement Ass'n*, 32  
24 Cal. App. 4th 30, 43 (1995). Pursuant to section 822.2, "[a] public employee acting in the  
25 scope of his employment is not liable for an injury caused by his misrepresentation, whether  
26 or not such misrepresentation be negligent or intentional, unless he is guilty of actual fraud,  
27 corruption or actual malice." Cal. Gov. Code § 822.2. Noting that "both intentional and  
28 negligent misrepresentations are encompassed within the definition of 'actual fraud' pursuant

1 to sections 1572 and 1710 of the California Code of Civil Procedure, the California Court of  
 2 Appeal stated: “If we were to interpret the term ‘actual fraud’ in Government Code section  
 3 822.2 as coextensive with the meaning of ‘actual fraud’ in Civil Code section 1572 or the  
 4 parallel definitions of ‘deceit’ in Civil Code section 1710 . . . Government Code section 822.2  
 5 would be unintelligible.” *Masters*, 32 Cal. App. 4th at 42. “Accordingly, . . . the immunity  
 6 afforded by Government Code section 822.2 applies unless, in addition to the essentials of  
 7 common law deceit, a public employee is motivated by corruption or actual malice, i.e., a  
 8 conscious intent to deceive, vex, annoy or harm the injured party.” *Id.* (internal quotations  
 9 omitted).

10 With respect to the State and CDC, the Complaint does not allege a statutory basis that  
 11 would allow Plaintiff to sue the State and CDC, public entities, for “fraud and deceit by  
 12 intentional misrepresentation.” *Complaint*, p. 8-9. Furthermore, the fourth and fifth causes  
 13 of action allege liability based on the misrepresentations of employees of the State and CDC  
 14 and, as previously discussed, the State and CDC are immune from such claims. With respect  
 15 to the individual Defendants, the Complaint does not allege that these Defendants were  
 16 motivated by corruption or actual malice. Plaintiff makes the conclusory assertion in her  
 17 Opposition that “Plaintiff has pled that they are guilty not just of misrepresentation, but of  
 18 actual fraud, so the immunity provision clearly does not apply. *Opposition*, p. 5. However,  
 19 allegations of actual fraud, without more, are insufficient to state a misrepresentation claim  
 20 against a public employee. *See Masters*, 32 Cal. App. 4th at 42. The Court concludes that the  
 21 Complaint fails to state a claim against the State, CDC or the individual Defendants because  
 22 the Defendants are immune from liability for Plaintiff’s misrepresentation claims. The Court  
 23 dismisses the Complaint’s fourth and fifth causes of action.

### 24 **III. Sixth Cause of Action for Violation of Section 203 of the California Labor Code**

25 Defendants contend that Plaintiff’s claim for “waiting-time” penalties under section 203  
 26 of the California Labor Code is barred because “such penalties apply only where an employee  
 27 has been discharged from employment, and Plaintiff, by her own admission, is still employed  
 28 by [CDC].” *Mot. to Dismiss*, p. 15. Defendants contend that Plaintiff cannot fit within the

1 requirements of section 203 by asserting that she was “discharged” from employment by being  
 2 placed on a medical leave of absence when she took maternity leave because “[n]either the  
 3 statute nor the case law support any meaning of ‘discharge’ that encompasses an employee’s  
 4 maternity leave or other disability leave.” *Id.* at 16.

5 Plaintiff states:

6 Plaintiff admitted that she ‘was an employee of Defendants’, not that she is one,  
 7 and to being on disability leave (as of the date of filing this complaint). This  
 8 does not mean she is an employee, nor that she was not discharged for purposes  
 9 of Lab. C. 203.

10 *Opposition*, p. 5. Plaintiff contends that she is entitled to remedies under section 203 of the  
 11 California Labor Code because “Plaintiff had been placed on maternity leave (later changed  
 12 to disability leave), which involved releasing her from performing the job assignment for  
 13 which she was hired.” *Id.* at 6.

14 Section 203 of the California Labor Code states:

15 If an employer willfully fails to pay, without abatement or reduction . . . any  
 16 wages of an employee who is discharged or who quits, the wages of the  
 17 employee shall continue as a penalty from the date thereof at the same rate until  
 18 paid or until an action therefor is commenced; but the wages shall not continue  
 19 for more than 30 days.

20 Cal. Labor Code § 203. The discharge element is satisfied by an employee’s “involuntary  
 21 termination from an ongoing employment relationship,” as well as when “an employer releases  
 22 an employee after completion of a specific job assignment or time duration for which the  
 23 employee was hired.” *Smith v. Superior Court (L’Oreal)*, 39 Cal. 4th 77, 89 (2006).

24 The Complaint does not allege that Plaintiff was discharged, terminated, or released  
 25 after completion of a specific job assignment or time duration for which she was hired.  
 26 Plaintiff relies on *L’Oreal* to support her claim that maternity leave or disability leave is the  
 27 equivalent of being discharged within the meaning of section 203 of the California Labor  
 28 Code. However, *L’Oreal*, which held that the term “discharge” encompassed the release of  
 temporary workers - specifically models hired for a particular fashion event - at the conclusion  
 of the event they were hired to staff, is distinguishable. 39 Cal. 4th 77. Unlike the plaintiffs  
 in *L’Oreal*, who were hired to perform a specific task for a specific duration, Plaintiff alleges  
 that she enjoyed continued employment at Donovan until she took temporary maternity leave.

1 The Complaint asserts no allegation that Plaintiff would not be able to return to her position  
 2 in the future. The Complaint does not allege that Plaintiff was hired to perform a specific task  
 3 for a specific duration and that the job assignment or time duration for which she was hired  
 4 was complete. The Court concludes that Plaintiff has failed to state a claim under section 203  
 5 of the California Labor Code. The Court dismisses the Complaint's sixth cause of action.

6 **IV. Seventh and Tenth Causes of Action for Violation of the State and Federal Equal**  
 7 **Pay Acts**

8 Defendants assert that both the state and federal Equal Pay Acts are subject to a two-  
 9 year statute of limitations, or a three-year statute of limitations where the violations of the Acts  
 10 were willful. Defendants assert that a "cause of action accrues under the state and federal  
 11 Equal Pay Acts with each deficient paycheck, and each violation must have occurred within  
 12 the limitations period to be actionable." *Mot. to Dismiss*, p. 17. Defendants contend that the  
 13 three-year statute of limitations period does not apply to this case because Plaintiff has not  
 14 alleged any facts supporting willfulness. Defendants contend that "Plaintiff's Equal Pay Act  
 15 claims are based solely on the allegedly discriminatory wages she was paid at certain times  
 16 during the period from July 2005 to September 2005." *Id.* at 18. Defendants contend that her  
 17 claims for violations of the state and federal Equal Pay Acts are time-barred because "Plaintiff  
 18 did not bring this action asserting Equal Pay Act claims until June 17, 2008, more than two  
 19 years after the alleged violations occurred." *Id.*

20 Plaintiff contends that "[i]n this case, Plaintiff has alleged and provided evidence of  
 21 willfulness on Defendants' part in both" the seventh and tenth causes of action. *Opposition*,  
 22 p. 7. Plaintiff therefore contends that the three-year statute of limitations applies, and that  
 23 Plaintiff's claims under the federal and state Equal Pay Acts are timely.

24 The California Equal Pay Act is substantially identical to the federal Equal Pay Act.  
 25 *Jones v. Tracy Sch. Dist.*, 27 Cal. 3d 99, 111 (1980). Both the state and federal Equal Pay Acts  
 26 are subject to a two-year statute of limitations, or a three-year statute of limitations where the  
 27 violations of the Acts are willful. Cal. Labor Code § 1197.5(h); 29 U.S.C. § 255(a). For a  
 28 violation to be "willful," and the three-year statute of limitations period to apply, the plaintiff

1 must show that the employer either knew or recklessly disregarded whether its conduct was  
2 prohibited by the statute. *McLaughlin v. Richland Shoe Co.*, 486 U.S. 128, 133, 135 (1988).

3 In support of the seventh cause of action for violation of California's Equal Pay Act and  
4 tenth cause of action for violation of the federal Equal Pay Act, the Complaint alleges that  
5 Defendants required Plaintiff to perform out-of-class work, that Defendants did not pay  
6 Plaintiff the salary rate for this out-of-class work, and that Defendants "paid Plaintiff a lower  
7 salary rate for her Electrician work than to one or more employees of the male sex."  
8 *Complaint*, ¶¶ 73-78. The Complaint further alleges:

9 Defendants' violation of Plaintiff's rights under the Equal Pay Act has been  
10 willful in that Defendant had signed a collective bargaining agreement  
11 specifying the salary rates payable for employees working out-of-class as  
12 Electricians, yet Defendant nonetheless failed to pay Plaintiff such salary rates.

13 *Complaint*, ¶¶ 78, 99. Thus, the Complaint alleges that Defendants required that Plaintiff  
14 perform out-of-class work, that Defendants refused to pay Plaintiff the salary applicable for  
15 the out-of-class work she performed, and that Defendants acted willfully. Viewing the  
16 allegations in the light most favorable to Plaintiff, the Court concludes that the three-year  
17 statute of limitations applies to Plaintiff's state and federal Equal Pay Act claims because the  
18 Complaint sufficiently alleges that Defendant's conduct was willful, such that Defendants  
19 either knew or recklessly disregarded whether their conduct was prohibited by the federal and  
20 state Equal Pay Acts. *See McLaughlin*, 486 U.S. at 133, 135. The conduct alleged in the  
21 Complaint occurred "from July to September 2005." *Complaint*, ¶¶ 75, 96. Plaintiff initiated  
22 her civil action "[o]n or about June 17, 2008." *Not. of Removal*, p. 2. The Court concludes that  
23 Plaintiff initiated this action within the three-year statute of limitations provided for willful  
24 violations of the federal and state Equal Pay Acts. The Motion to Dismiss the seventh and  
25 tenth causes of action for violation of the federal and state Equal Pay Acts on grounds that  
26 Plaintiff's claims are time-barred is denied.

## 27 **V. Eighth and Ninth Causes of Action for Gender Discrimination**

28 Defendants assert that in order to bring a civil action under FEHA, a plaintiff must file  
a charge of discrimination within one year of the alleged unlawful employment practice.  
Defendants further assert that a plaintiff must file a charge of discrimination within 300 days

1 in order to bring a civil action under Title VII. Defendants contend that Plaintiff filed her  
2 charge of discrimination with the DFEH on June 3, 2007. Defendants state:

3 Plaintiff's FEHA claims may be based only on acts occurring after September  
4 7, 2006, and Plaintiff's Title VII claims may be based only on acts occurring  
5 after September 7, 2006. Plaintiff's FEHA and Title VII claims are based on the  
6 allegedly discriminatory wages she was paid at certain times during the period  
7 from July 2005 to September 2005. Although Plaintiff alleged various reasons  
she believes Defendants allegedly discriminated against her, she does not assert  
any allegedly adverse employment actions other than the failure to pay her the  
Electrician salary rate for her work during the period of July 2005 to September  
2005.

8 *Mot. to Dismiss*, p. 19.

9 Plaintiff contends that she filed a charge of discrimination with the DFEH on June 29,  
10 2007. Plaintiff contends that Defendants' assertion that "Plaintiff's claims should be barred  
11 because she allegedly failed to file a complaint with the DFEH within 1 year of the  
12 discriminatory events per" section 12960 is incorrect. Plaintiff states:

13 According to the DFEH right-to-sue notice, Plaintiff's complaint will be filed  
14 in accordance with California Government Code 12960. . . . Thus for whatever  
15 reason (be it one of the exceptions, or a waiver of the defense), the DFEH agreed  
to accept the complaint for filing. Thus Plaintiff's civil complaint should not be  
time-barred because it was filed on June 17, 2008, which was within 1 year of  
her right-to-sue notice.

16 *Id.* at 9.

17 Section 12960 of the California Government Code provides that a person claiming to  
18 be aggrieved by an alleged unlawful employment practice may file a complaint with the  
19 DFEH. Section 12960(d) provides that "[n]o complaint may be filed after the expiration of one  
20 year from the date upon which the alleged unlawful practice or refusal to cooperate occurred.  
21 Section 12960(d) articulates the following exceptions to this one-year statute of limitations for  
22 filing a complaint: (1) if the aggrieved person "first obtained knowledge of the facts of the  
23 alleged unlawful practice after the expiration of one year from the date of their occurrence;"  
24 (2) in order to allow the aggrieved person "to make a substitute identification of the actual  
25 employer;" (3) if the aggrieved person is unaware of the identity of any person liable for the  
26 alleged violation; or (4) in order to allow the aggrieved person to attain the age of majority.  
27 Cal. Govt. Code. § 12960(d). 42 U.S.C. section 2000e-5 permits a person aggrieved by an  
28 alleged unlawful employment practice to file a complaint with the Equal Opportunity



1 Employment Commission (“EEOC”). Section 2000e-5(e) provides that such a charge shall be  
2 filed within 180 days after the alleged unemployment practice occurred. Section 2000e-5(e)  
3 further provides that when the person aggrieved has initially instituted proceedings with a State  
4 or local agency, such as the DFEH, “such a charge shall be filed by or on behalf of the person  
5 aggrieved within three hundred days after the alleged unlawful employment practice occurred,  
6 or within thirty days after receiving notice that the State or local agency has terminated the  
7 proceedings under the State or local law, whichever is earlier.” 42 U.S.C. § 2000e-5(e).

8 The DFEH letter referred to by Plaintiff in her Opposition provides that the DFEH “will  
9 not be conducting an investigation into this matter,” that the “EEOC should be contacted  
10 directly for any discussion of the charge,” and that the “DFEH is closing its case on the basis  
11 of ‘processing waived to another agency.’” *Complaint*, Exhibit B. The letter further provides  
12 that “[s]ince the DFEH will not be issuing an accusation, this letter is also your right-to-sue  
13 notice.” *Id.* Contrary to Plaintiff’s assertion in the Opposition, however, this letter does not  
14 indicate that “the DFEH agreed to accept the complaint for filing.” *Opposition*, p. 9. Although  
15 the right to sue letter stated that, pursuant to section 12965 of the California Government Code,  
16 Plaintiff must bring a civil action within one-year of receiving the right to sue letter, the right  
17 to sue letter did not address the time requirements articulated in section 12960 or guarantee that  
18 Plaintiff would be able to successfully assert the claims alleged in her DFEH claim in a civil  
19 lawsuit. Defendants do not assert that Plaintiff did not timely file the instant action after  
20 receiving the right to sue notice. Instead, Defendants contend that Plaintiff’s claims are time-  
21 barred because she failed to timely file her complaint with the DFEH after becoming aware of  
22 Defendants’ allegedly unlawful employment practices. The only discriminatory acts alleged  
23 in the Complaint occurred from July 2005 to no later than March 2006. According to Plaintiff,  
24 she did not file her complaint with the DFEH until June 2007. The Court concludes that in  
25 filing her Complaint more than one year after the last alleged unlawful employment practice  
26 occurred, Plaintiff failed to file her claim with the DFEH within the time-limitations prescribed  
27 in section 12960(d) of the California Government Code and 42 U.S.C. section 2000e-5(e).  
28 Plaintiff does not assert that her case falls within an exception to the one-year statute of




1 limitations in section 12960(d). The Court concludes that Plaintiff's claims are time-barred  
2 under both section 12960(d) of the California Government Code and 42 U.S.C. section 2000e-  
3 5(e). The Court dismisses the Complaint's eighth and ninth causes of action.

4 **Conclusion**

5 IT IS HEREBY ORDERED that the Motion to Dismiss (Doc. # 4) is **DENIED** as to the  
6 seventh and tenth causes of action. The Motion to dismiss is **GRANTED** as to the remaining  
7 causes of action. The first, second, third, fourth, fifth, sixth, eighth and ninth causes of action  
8 are **DISMISSED with leave to amend**. Plaintiff may file a first amended complaint on or  
9 before Tuesday, February 17, 2009.

10 DATED: January 8, 2009

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12 **WILLIAM Q. HAYES**  
13 United States District Judge  
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